

## REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE TAYLOR COUNTY CLERK

Calendar Year 1998

## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

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## Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Sarah Jane Schaaf, Secretary, Revenue Cabinet
Honorable Eddie Rogers, County Judge/Executive
Honorable Randall G. Phillips, Taylor County Clerk
Members of the Taylor County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying statement of receipts, disbursements, and excess fees of the County Clerk of Taylor County, Kentucky, for the year ended December 31, 1998. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for County Fee Officials</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk is required to prepare the financial statement on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than generally accepted accounting principles. This cash basis system does not require the maintenance of a general fixed asset group or general long-term debt group of accounts. Accordingly, the accompanying financial statement is not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the County Clerk for the year ended December 31, 1998, in conformity with the basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
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In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated September 17, 1999, on our consideration of the County Clerk's compliance with certain laws and regulations and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed -September 17, 1999

## TAYLOR COUNTY RANDALL G. PHILLIPS, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

#### Calendar Year 1998

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Кe	ceipts

State Grants		\$	898
State Fees For Services		9,	950
Fiscal Court		1,	649
Licenses and Taxes:			
Motor Vehicle-			
Licenses and Transfers \$	514,348		
Usage Tax	2,010,745		
Tangible Personal Property Tax	1,177,350		
Licenses-			
Marriage	7,359		
Deed Transfer Tax	37,130		
Delinquent Tax	33,178	3,780,	110
Fees Collected for Services:			
Recordings-			
Deeds, Easements, and Contracts \$	14,766		
Real Estate Mortgages	28,910		
Chattel Mortgages and Financing Statements	69,247		
Powers of Attorney	1,470		
All Other Recordings	19,406		
Charges for Other Services-			
Printing Tax Bills	5,425		
Candidate Filing Fees	3,420		
Copywork	13,502		
Miscellaneous	700	156,	846
Interest Earned		11,	273
Gross Receipts (Carried Forward)		\$ 3,960,	726

#### TAYLOR COUNTY RANDALL G. PHILLIPS, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES Calendar Year 1998 (Continued)

Gross Receipts (Brought Forward)

\$ 3,960,726

#### **Disbursements**

Payments to State:			
Motor Vehicle-			
Licenses and Transfers	\$	375,646	
Usage Tax		1,942,941	
Tangible Personal Property Tax	-	416,583	
Licenses-		110,505	
Delinquent Tax		5,604	
Legal Process Tax		22,037	
Candidate Filing Fees		2,130	\$ 2,764,941
Candidate 1 milg 1 ces		2,130	\$ 2,704,741
Payments to Fiscal Court:			
Tangible Personal Property Tax	\$	75,246	
Delinquent Tax		4,152	
Deed Transfer Tax		35,273	114,671
Payments to Other Districts:			
Tangible Personal Property Tax	\$	638,427	
Delinquent Tax		14,096	652,523
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Payments to Sheriff			1,513
Payments to County Attorney			4,726
Operating Disbursements and Capital Outlay:			
Personnel Services-			
Deputies Salaries	\$	138,414	
Employee Benefits-	Ψ	130,111	
Employer's Paid Health Insurance		23,663	
Contracted Services-		25,005	
Extra Help		2,574	
Printing and Binding		1,119	
Materials and Supplies		1,119	
Office Supplies		3,585	
Office Supplies		3,363	

#### TAYLOR COUNTY RANDALL G. PHILLIPS, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES Calendar Year 1998 (Continued)

#### <u>Disbursements</u> (Continued)

#### Operating Disbursemer Capital Outlay (Continued)

Other Charges-				
Conventions and Travel	\$ 5,659			
Dues	660			
Accounting Services	1,645			
Refunds	9,067			
Uncollected Returned Checks	148			
Miscellaneous	559			
Capital Outlay-				
Office Equipment	8,410			
Records Maintenance	 898	\$ 196,401		
Total Disbursements			\$ 3	3,734,775
Total Disoursements			Ψ 3	,,,,,,,,,
Net Receipts			\$	225,950
Less: Statutory Maximum				48,726
Excess Fees			\$	177,224
Less: Expense Allowance				3,600
Excess Fees Due County for Calendar Year 1998			\$	173,624
Payments to County Treasurer - February 9, 1999		\$ 155,633		,
September 17, 1999		 17,991		173,624
Balance Due at Completion of Audit			\$	0
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#### TAYLOR COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 1998

Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

The financial statement has been prepared on a cash basis of accounting pursuant to KRS 68.210 as recommended by the State Local Finance Officer. Revenues and related assets are generally recognized when received rather than when earned. Certain expenses are recognized when paid rather than when a liability is incurred, including capital asset purchases. Certain other expenses are recognized when a revenue and the related asset can be associated with a corresponding liability due another governmental entity.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.65 percent.

TAYLOR COUNTY NOTES TO FINANCIAL STATEMENT December 31, 1998 (Continued)

#### Note 2. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

#### Note 3. Deposits

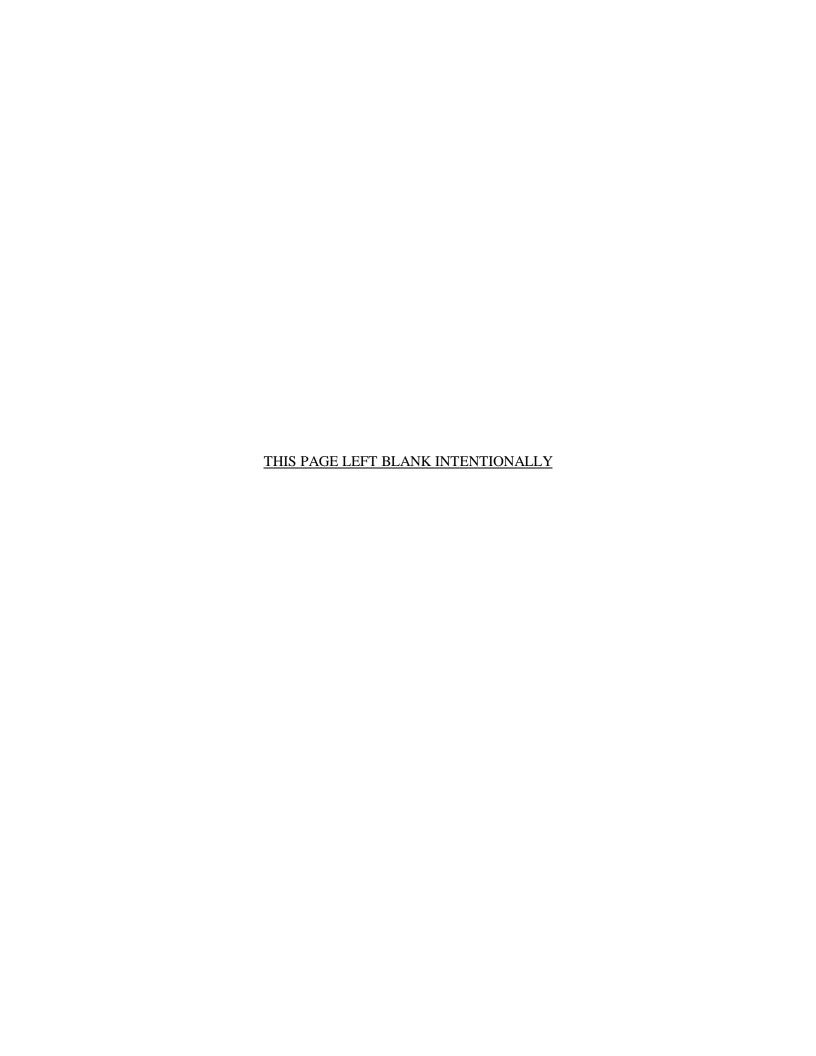
The County Clerk maintains deposits with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to law, the depository institution should pledge sufficient securities as collateral which, together with FDIC insurance, equals or exceeds the amount on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge of securities should be evidenced by an agreement that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. This agreement, signed by both parties, must be sufficient to create an enforceable and perfected security interest in the collateral under Kentucky law. The County Clerk met the requirements stated above, and as of December 31, 1998 deposits were fully insured or collateralized at a 100% level with securities held by the county official's agent in the county official's name. However as of April 16, 1998, the County Clerk was uninsured by \$40,406.

#### Note 4. Grant

The County Clerk received a local records microfilming grant from the Kentucky Department for Libraries and Archives in the amount of \$3,200. Funds totaling \$898 were expended during calendar year 1998. The unexpended balance was \$2,302 as of December 31, 1998.

#### Note 5. Health Insurance Premiums

KRS 61.405 allows county fee officials to purchase twelve (12) months of health insurance coverage for their employees, if excess fees are available. Therefore, the expenditures are allowable. The Attorney General has issued opinion 92-108, which claims the statute is unconstitutional and discriminatory. The Attorney General also issued OAG 94-11 on February 25, 1994, stating health or medical insurance provided uniquely for an official and not in connection with a government program providing benefits to all county employees would be personal in nature.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## Edward B. Hatchett, Jr. Auditor of Public Accounts

Honorable Eddie Rogers, County Judge/Executive Honorable Randall G. Phillips, Taylor County Clerk Members of the Taylor County Fiscal Court

> Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Taylor County Clerk as of December 31, 1998, and have issued our report thereon dated September 17, 1999. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government</u> Auditing Standards issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Taylor County Clerk's financial statement as of December 31, 1998, is free of material misstatement, we performed tests of its compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Taylor County Clerk's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Honorable Eddie Rogers, County Judge/Executive
Honorable Randall G. Phillips, Taylor County Clerk
Members of the Taylor County Fiscal Court
Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards
(Continued)

This report is intended for the information of management. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - July 9, 1999